



Legislation Enacted in the 113th Congress That Will Affect Mandatory Spending or Revenues

This report summarizes the Congressional Budget Office's estimates of the budgetary effects of laws enacted in the 113th Congress that will affect mandatory spending or revenues. Those laws were enacted in calendar years 2013 and 2014.

Table 1 includes legislation that was enacted in the first session of that Congress and shows CBO's estimates of budgetary effects for fiscal years 2013 through 2023. According to CBO's estimates, those laws will increase budget deficits in fiscal years 2013 through 2016 and will decrease deficits in fiscal years 2017 through 2023. All told, CBO estimated that those laws will reduce federal budget deficits by about \$76 billion over the 2013-2023 period.

Table 2 includes legislation enacted in the second session and, in most cases, shows the agency's estimates for fiscal years 2014 through 2024. According to CBO's estimates, those laws will increase budget deficits in fiscal years 2014, 2015, and 2023, and will decrease deficits in all of the other years through 2024. In total, CBO estimated that those laws will add about \$24 billion to budget deficits over the 2014-2024 period (excluding any 2024 effects from one law for which CBO's estimate did not encompass that year).

Those budget windows are consistent with the ones used in CBO's cost estimates that were provided to both the House and Senate Budget Committees at the time each law was enacted. The tables exclude enacted legislation with insignificant effects on mandatory spending—

namely, those bills with estimated effects between -\$500,000 and +\$500,000 in any year or over the 11-year period.

The laws are listed in the order in which they were enacted. Each entry provides the number of the underlying bill that was considered by the Congress. It also includes a link to a relevant CBO cost estimate whenever possible. However, the amounts in a referenced cost estimate may differ from the final estimates shown in the table because legislative provisions or CBO's analysis may have changed between the time when CBO initially provided the cost estimate and when the bill was enacted into law.

This Congressional Budget Office report was prepared at the request of the Chairmen of the House and Senate Budget Committees and Senator Rob Portman. In keeping with CBO's mandate to provide objective, impartial analysis, the report includes no recommendations.

J'nell Blanco Suchy prepared the report, with guidance from Peter Fontaine, Theresa Gullo, and Janet Airis.

Robert Sunshine reviewed the report. An electronic version is available on CBO's website (www.cbo.gov/publication/50052).

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Director



Table 1.**Estimated Budgetary Effects of Laws Enacted in 2013 That Will Affect Mandatory Spending or Revenues**

Millions of Dollars, by Fiscal Year

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Total, 2013- 2023
P.L. 113-1; enacted 1/6/2013; H.R. 41												
An act to temporarily increase the borrowing authority of the Federal Emergency Management Agency for carrying out the National Flood Insurance Program ^a												
Estimated budget authority	5,250	1,040	1,020	990	960	440	0	0	0	0	0	9,700
Estimated outlays	5,250	1,040	1,020	990	960	440	0	0	0	0	0	9,700
P.L. 113-5; enacted 03/13/2013; H.R. 307												
Pandemic and All-Hazards Preparedness Reauthorization Act of 2013												
Estimated budget authority	0	0	-19	-13	-13	-13	6	6	6	20	20	0
Estimated outlays	0	0	-19	-13	-13	-13	6	6	6	20	20	0
P.L. 113-20; enacted 07/18/2013; H.R. 254												
Bonneville Unit Clean Hydropower Facilitation Act												
Estimated budget authority	0	0	0	0	0	-1	-1	-1	-1	-1	-1	-4
Estimated outlays	0	0	0	0	0	-1	-1	-1	-1	-1	-1	-4
P.L. 113-24; enacted 08/09/2013; H.R. 678												
Bureau of Reclamation Small Conduit Hydropower Development & Rural Jobs Act												
Estimated budget authority	0	0	0	0	0	0	0	0	0	-1	0	-1
Estimated outlays	0	0	0	0	0	0	0	0	0	-1	0	-1
P.L. 113-28; enacted: 08/09/2013; H.R. 1911												
Bipartisan Student Loan Certainty Act of 2013												
Estimated budget authority	14,290	14,400	6,940	785	-4,130	-6,035	-6,180	-5,910	-5,705	-5,560	-5,375	-2,480
Estimated outlays	8,080	12,670	8,465	2,600	-2,100	-4,740	-5,430	-5,325	-5,125	-4,980	-4,830	-715
P.L. 113-37; enacted 09/30/2013; H.R. 1412												
Department of Veterans Affairs Expiring Authorities Act of 2013												
Estimated budget authority	0	-1	0	0	-1	-1	-1	0	0	0	0	-4
Estimated outlays	0	-1	0	0	-1	-1	-1	0	0	0	0	-4
P.L. 113-40; enacted 10/02/2013; H.R. 527												
Helium Stewardship Act												
Estimated budget authority	0	-16	112	-50	-55	-10	29	25	-125	0	0	-90
Estimated outlays	0	-58	79	-25	-31	-8	16	39	-114	8	4	-90

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Table 1. **Continued**

Estimated Budgetary Effects of Laws Enacted in 2013 That Will Affect Mandatory Spending or Revenues

Millions of Dollars, by Fiscal Year

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Total, 2013- 2023
P.L. 113-42; enacted 10/04/2013; H.R. 3233												
An act to extend the period during which Iraqis who were employed by the United States Government in Iraq may be granted special immigrant status and to temporarily increase the fee or surcharge for processing machine-readable nonimmigrant visas												
Estimated budget authority	0	2	2	2	2	2	2	2	2	2	2	20
Estimated outlays	0	2	2	2	2	2	2	2	2	2	2	20
Estimated revenues	0	5	12	6	0	0	0	0	0	0	0	23
P.L. 113-66; enacted 12/26/2013; H.R. 3304												
National Defense Authorization Act for Fiscal Year 2014												
Estimated budget authority	0	66	63	106	5	3	2	1	0	-1	-3	242
Estimated outlays	0	68	73	116	15	8	6	1	0	-1	-3	283
P.L. 113-67; enacted 12/26/2013; H.J.Res. 59												
Continuing Appropriations Resolution, 2014 ^b												
Estimated budget authority	0	-3,207	1,442	-1,385	-3,069	-3,550	-3,875	-3,558	-3,857	-18,563	-31,211	-70,833
On-budget	0	-3,207	1,450	-1,375	-3,057	-3,536	-3,860	-3,539	-3,836	-18,539	-31,184	-70,683
Off-budget	0	0	-8	-10	-12	-14	-15	-19	-21	-24	-27	-150
Estimated outlays	0	985	422	-2,987	-4,781	-4,874	-5,060	-5,031	-5,094	-19,859	-32,426	-78,705
On-budget	0	985	430	-2,977	-4,769	-4,860	-5,045	-5,012	-5,073	-19,835	-32,399	-78,555
Off-budget	0	0	-8	-10	-12	-14	-15	-19	-21	-24	-27	-150
Estimated revenues	0	49	220	342	464	589	721	855	992	1,132	1,273	6,637
Total, First Session of the 113th Congress (2013)												
Estimated budget authority	19,540	12,284	9,560	435	-6,301	-9,165	-10,018	-9,435	-9,680	-24,104	-36,568	-63,450
On-budget	19,540	12,284	9,568	445	-6,289	-9,151	-10,003	-9,416	-9,659	-24,080	-36,541	-63,300
Off-budget	0	0	-8	-10	-12	-14	-15	-19	-21	-24	-27	-150
Estimated outlays	13,330	14,706	10,042	683	-5,949	-9,187	-10,462	-10,309	-10,326	-24,812	-37,234	-69,516
On-budget	13,330	14,706	10,050	693	-5,937	-9,173	-10,447	-10,290	-10,305	-24,788	-37,207	-69,366
Off-budget	0	0	-8	-10	-12	-14	-15	-19	-21	-24	-27	-150
Estimated revenues	0	54	232	348	464	589	721	855	992	1,132	1,273	6,660
Net Increase or Decrease (-)												
in the Deficit	13,330	14,652	9,810	335	-6,413	-9,776	-11,183	-11,164	-11,318	-25,944	-38,507	-76,176
On-budget	13,330	14,652	9,818	345	-6,401	-9,762	-11,168	-11,145	-11,297	-25,920	-38,480	-76,026
Off-budget	0	0	-8	-10	-12	-14	-15	-19	-21	-24	-27	-150

Sources: Congressional Budget Office and the staff of the Joint Committee on Taxation.

Notes: Numbers in the table may not add up to totals because of rounding. For revenues, positive numbers indicate a decrease in the deficit, and negative numbers indicate an increase in the deficit.

If CBO provided a cost estimate for the legislation prior to enactment, a hyperlink to the cost estimate is included. However, the amounts in a referenced cost estimate may differ from the final estimates shown in the table because legislative provisions or CBO's analysis may have changed between the time when CBO initially provided the cost estimate and when the bill was enacted into law.

a. The additional spending authorized by P.L. 113-1 (H.R. 41) was designated as an emergency requirement.

b. P.L. 113-67 consists of the Bipartisan Budget Act of 2013 in Division A and the Pathway for SGR Reform Act of 2013 in Division B.

Table 2.**Estimated Budgetary Effects of Laws Enacted in 2014 That Will Affect Mandatory Spending or Revenues**

Millions of Dollars, by Fiscal Year

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Total, 2014- 2024
P.L. 113-79; enacted 02/07/2014; H.R. 2642												
Agricultural Act of 2014												
Estimated budget authority	3,243	-3,128	-1,809	-1,049	-1,163	-1,996	-2,199	-2,168	-2,362	-2,403	n.a.	-15,034
Estimated outlays	2,124	-3,697	-1,659	-1,005	-1,073	-1,925	-2,187	-2,238	-2,399	-2,445	n.a.	-16,504
Estimated revenues	5	9	12	12	13	13	8	8	12	12	n.a.	104
P.L. 113-82; enacted 02/15/2014; S. 25												
An act to ensure that the reduced annual cost-of-living adjustment to the retired pay of members and former members of the Armed Forces under the age of 62 required by the Bipartisan Budget Act of 2013 will not apply to members or former members who first became members prior to Jan. 1, 2014, and for other purposes												
Estimated budget authority	0	0	143	2,122	1,104	670	819	952	1,070	1,169	-8,322	-273
Estimated outlays	0	0	141	2,122	1,064	657	807	941	1,148	1,169	-8,083	-34
P.L. 113-89; enacted 03/21/2014; H.R. 3370												
Homeowner Flood Insurance Affordability Act of 2014												
Estimated budget authority	0	-10	-75	-50	-25	-5	15	150	0	0	0	0
Estimated outlays	0	-10	-75	-50	-25	-5	15	150	0	0	0	0
P.L. 113-93; enacted 04/01/2014; H.R. 4302												
Protecting Access to Medicare Act of 2014												
Estimated budget authority	6,143	8,701	2,655	117	3	109	-1,797	-1,952	-2,194	-2,212	-10,731	-1,158
Estimated outlays	6,141	8,295	2,735	329	95	109	-1,797	-1,952	-2,194	-2,212	-10,731	-1,182
P.L. 113-94; enacted 04/03/2014; H.R. 2019												
Gabriella Miller Kids First Research Act												
Estimated budget authority	-34	-33	-32	-31	-30	-29	-28	-27	-26	-25	-24	-319
Estimated outlays	0	-40	0	0	0	-42	0	0	0	-44	0	-126
P.L. 113-95; enacted 04/03/2014; H.R. 4152												
Support for the Sovereignty, Integrity, Democracy, and Economic Stability of Ukraine Act of 2014 ^a												
Estimated budget authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated outlays	350	0	0	0	0	0	0	0	0	0	0	350

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Table 2. **Continued**

Estimated Budgetary Effects of Laws Enacted in 2014 That Will Affect Mandatory Spending or Revenues

Millions of Dollars, by Fiscal Year

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Total, 2014- 2024
P.L. 113-97; enacted 04/07/2014; H.R. 4275												
Cooperative and Small Employer Charity												
Pension Flexibility Act												
Estimated budget authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated outlays	0	0	0	0	-3	-4	-6	-9	-11	-14	-17	-64
Estimated revenues	5	9	4	2	6	11	15	23	31	39	45	190
On-budget	5	8	4	2	5	10	14	21	29	36	42	176
Off-budget	0	1	0	0	1	1	1	2	2	3	3	14
P.L. 113-129; enacted 07/25/2014; H.R. 255												
An act to amend certain definitions contained in the Provo River Project Transfer Act for purposes of clarifying certain property descriptions, and for other purposes												
Estimated budget authority	-1	0	0	0	0	0	0	0	0	0	0	0
Estimated outlays	-1	0	0	0	0	0	0	0	0	0	0	0
P.L. 113-141; enacted 07/25/2014; H.R. 2337												
Lake Hill Administrative Site Affordable Housing Act												
Estimated budget authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated outlays	0	-2	2	0	0	0	0	0	0	0	0	0
P.L. 113-146; enacted 08/07/2014; H.R. 3230												
Veterans' Access to Care through Choice, Accountability, and Transparency Act of 2014 ^b												
Estimated budget authority	15,000	-1,331	-493	1,083	-571	-587	-600	-617	-629	-643	-656	9,956
Estimated outlays	450	6,619	3,257	825	741	782	-282	-490	-650	-643	-634	9,975
Estimated revenues	0	-60	-20	0	0	0	0	0	0	0	0	-80
On-budget	0	-42	-14	0	0	0	0	0	0	0	0	-56
Off-budget	0	-18	-6	0	0	0	0	0	0	0	0	-24
P.L. 113-159; enacted 08/08/2014; H.R. 5021												
Highway and Transportation Funding Act of 2014 ^c												
Estimated budget authority	0	0	0	0	0	0	0	0	0	0	-3,542	-3,542
Estimated outlays	0	-15	-70	-150	-210	-235	-215	-195	-130	-40	-3,517	-4,777
Estimated revenues	749	2,717	4,136	4,551	3,872	2,015	23	-1,758	-3,321	-4,052	-3,779	5,153
On-budget	725	2,590	3,952	4,353	3,717	1,946	37	-1,667	-3,166	-3,876	-3,622	4,989
Off-budget	24	127	184	198	155	69	-14	-91	-155	-176	-157	164
P.L. 113-160; enacted 08/08/2014; H.R. 5195												
Emergency Afghan Allies Extension Act of 2014												
Estimated budget authority	0	5	9	8	7	7	6	6	6	6	6	66
Estimated outlays	0	5	9	8	7	7	6	6	6	6	6	66
Estimated revenues	0	6	12	12	12	12	12	0	0	0	0	66

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Table 2.

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Estimated Budgetary Effects of Laws Enacted in 2014 That Will Affect Mandatory Spending or Revenues

Millions of Dollars, by Fiscal Year

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Total, 2014- 2024
P.L. 113-175; enacted 09/26/2014; H.R. 5404												
Department of Veterans Affairs Expiring Authorities Act of 2014												
Estimated budget authority	0	0	-1	0	0	0	0	0	0	0	0	-1
Estimated outlays	0	0	-1	0	0	0	0	0	0	0	0	-1
P.L. 113-183; enacted 09/29/2014; H.R. 4980												
Preventing Sex Trafficking and Strengthening Families Act												
Estimated budget authority	15	0	-3	-4	-5	-6	-3	-3	-4	-4	-4	-19
Estimated outlays	0	10	1	-3	-5	-6	-3	-3	-4	-4	-4	-19
P.L. 113-185; enacted 10/06/2014; H.R. 4994												
IMPACT Act of 2014												
Estimated budget authority	0	22	38	55	1	-25	123	7	-64	-73	-88	-4
Estimated outlays	0	22	38	55	1	-25	123	7	-64	-73	-88	-4
P.L. 113-212; enacted 12/16/2014; H.R. 2366												
World War I American Veterans Centennial Commemorative Coin Act												
Estimated budget authority	0	0	0	0	-3	0	3	0	0	0	0	0
Estimated outlays	0	0	0	0	-3	0	3	0	0	0	0	0
P.L. 113-235; enacted 12/16/2014; H.R. 83												
Consolidated and Further Continuing Appropriations Act, 2015												
Estimated budget authority	0	0	100	100	100	100	100	0	0	0	0	500
Estimated outlays	0	0	-28	-12	-14	-51	-198	794	-3	-3	-3	482
Estimated revenues	0	-179	9	-31	-96	-148	-164	-340	-329	-288	-252	-1,814
On-budget	0	-178	11	-29	-82	-136	-153	-331	-320	-280	-244	-1,740
Off-budget	0	-1	-2	-2	-14	-12	-11	-9	-9	-8	-8	-74
P.L. 113-243; enacted 12/18/2014; H.R. 2591												
An act to amend certain provisions of the FAA Modernization and Reform Act of 2012												
Estimated budget authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated outlays	0	0	0	0	0	0	0	0	0	0	0	0
Estimated revenues	0	-28	-197	-1	-1	-1	-1	-1	-1	-1	-1	-233
P.L. 113-264; enacted 12/18/2014; H.R. 5069												
Federal Duck Stamp Act of 2014												
Estimated budget authority	0	0	13	13	13	13	13	13	13	14	14	119
Estimated outlays	0	0	8	12	13	13	13	13	13	14	14	114
Estimated revenues	0	0	13	13	13	13	13	13	13	14	14	119

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Table 2.

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Estimated Budgetary Effects of Laws Enacted in 2014 That Will Affect Mandatory Spending or Revenues

Millions of Dollars, by Fiscal Year

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Total, 2014- 2024
P.L. 113-272; enacted 12/18/2014; H.R. 5859												
Ukraine Freedom Support Act of 2014												
Estimated budget authority	0	0	0	0	2	2	2	1	1	1	1	10
Estimated outlays	0	0	0	0	2	2	2	1	1	1	1	10
Estimated revenues	0	0	2	5	10	10	10	10	10	10	10	77
P.L. 113-276; enacted 12/18/2014; S. 1683												
Naval Vessel Transfer Act of 2013												
Estimated budget authority	0	-20	-10	-10	0	0	0	0	0	0	0	-40
Estimated outlays	0	-20	-10	-10	0	0	0	0	0	0	0	-40
P.L. 113-291; enacted 12/19/2014; H.R. 3979												
Carl Levin and Howard P. "Buck" McKeon National Defense Authorization Act for Fiscal Year 2015												
Estimated budget authority	0	-15	-31	-71	-113	-192	-251	-322	-379	-277	-264	-1,914
Estimated outlays	0	0	-18	-68	-106	-179	-241	-307	-369	-304	-270	-1,861
P.L. 113-295; enacted 12/19/2014; H.R. 5771												
Tax Increase Prevention Act of 2014												
Estimated budget authority	0	160	-137	-243	-245	-138	51	148	200	232	-118	-90
On-budget	0	160	-132	-228	-225	-118	71	173	230	272	-73	130
Off-budget	0	0	-5	-15	-20	-20	-20	-25	-30	-40	-45	-220
Estimated outlays	0	160	-137	-243	-245	-138	51	148	200	232	-118	-90
On-budget	0	160	-132	-228	-225	-118	71	173	230	272	-73	130
Off-budget	0	0	-5	-15	-20	-20	-20	-25	-30	-40	-45	-220
Estimated revenues	0	-81,181	18,452	10,827	7,301	4,864	1,423	301	-868	-1,394	-1,415	-41,690
On-budget	0	-81,177	18,453	10,828	7,302	4,865	1,423	300	-869	-1,394	-1,415	-41,684
Off-budget	0	-4	-1	-1	-1	-1	0	1	1	0	0	-6

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Table 2.

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Estimated Budgetary Effects of Laws Enacted in 2014 That Will Affect Mandatory Spending or Revenues

Millions of Dollars, by Fiscal Year

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Total, 2014- 2024
Total, Second Session of the 113th Congress (2014)^d												
Estimated budget authority	24,366	4,351	367	2,040	-925	-2,077	-3,746	-3,812	-4,368	-4,215	-23,728	-11,743
On-budget	24,366	4,351	372	2,055	-905	-2,057	-3,726	-3,787	-4,338	-4,175	-23,683	-11,523
Off-budget	0	0	-5	-15	-20	-20	-20	-25	-30	-40	-45	-220
Estimated outlays	9,064	11,327	4,193	1,810	239	-1,040	-3,909	-3,134	-4,456	-4,360	-23,444	-13,705
On-budget	9,064	11,327	4,198	1,825	259	-1,020	-3,889	-3,109	-4,426	-4,320	-23,399	-13,485
Off-budget	0	0	-5	-15	-20	-20	-20	-25	-30	-40	-45	-220
Estimated revenues	759	-78,707	22,423	15,390	11,130	6,789	1,339	-1,744	-4,453	-5,660	-5,378	-38,108
On-budget	735	-78,812	22,248	15,195	10,989	6,732	1,363	-1,647	-4,292	-5,479	-5,216	-38,182
Off-budget	24	105	175	195	141	57	-24	-97	-161	-181	-162	74
Net Increase or Decrease (-)												
in the Deficit	8,305	90,034	-18,230	-13,580	-10,891	-7,829	-5,248	-1,390	-3	1,300	-18,066	24,403
On-budget	8,329	90,139	-18,050	-13,370	-10,730	-7,752	-5,252	-1,462	-134	1,159	-18,183	24,697
Off-budget	-24	-105	-180	-210	-161	-77	4	72	131	141	117	-294

Sources: Congressional Budget Office and the staff of the Joint Committee on Taxation.

Notes: Numbers in the table may not add up to totals because of rounding. For revenues, positive numbers indicate a decrease in the deficit, and negative numbers indicate an increase in the deficit.

If CBO provided a cost estimate for the legislation prior to enactment, a hyperlink to the cost estimate is included. However, the amounts in a referenced cost estimate may differ from the final estimates shown in the table because legislative provisions or CBO's analysis may have changed between the time when CBO initially provided the cost estimate and when the bill was enacted into law.

n.a. = not applicable. The estimate does not include effects in 2024 because it was prepared relative to a CBO baseline that covered the period from 2013 through 2023.

- The House and Senate have different committee jurisdictions for P.L. 113-95 (H.R. 4152). The House has assigned the act to the Committee on Appropriations; the Senate has assigned it to the Committee on Foreign Relations.
- The additional spending authorized by P.L. 113-146 (H.R. 3230) was designated as an emergency requirement.
- The estimate for P.L. 113-159 (H.R. 5021) is different for the House and Senate versions. House rules require transfers from the Highway Trust Fund to be scored as new budget authority, whereas the Senate does not require this treatment. This tabulation is in accordance with the Senate's treatment.
- The 2014–2024 totals do not include the 2024 effects of P.L. 113-79, which CBO did not estimate.